

Input to co-facilitators' summary on matters relating to paragraphs 36-38 of the Cancun agreements

AWG-LCA 3.2.1.

Switzerland appreciates the opportunity to provide input to the co-facilitators' summary relating to paragraphs 36-38 of the Cancun agreements.

General remarks

- In view of the urgent climate challenge, it is important that significant steps forward are taken in Durban on the following elements (*in relation to agenda item 3.2.1, para 36-38*):
 - Initial identification of the current level of ambition resulting from current pledges of developed country parties and the “global ambition gap” in view of the 2-degrees target. Initiation of a process fostering increase in the level of **ambition** of single Parties as well as the global effort. Options and ways to increase the level of ambition in developing country Parties should be investigated along with corresponding support needed for possible implementation.
 - Agreement on a format including *key questions* and a process to the aim to **clarify the current pledges** of Parties. The key questions and structure of the formats between developed and developing country Parties may differ from each other as mitigation action of the latter are much more divers.
 - Initiation of work towards a **accounting framework** under the Convention for all Parties taking into account the different circumstances and capabilities of Parties.
- Regarding the little time remaining for negotiations, Switzerland encourages the co-facilitators' to issue by 18 November 2011 a new version of their summary including draft text elements. Thereby, the new issuance may benefit from a clear structure around the main elements which are ambition, clarification of pledges and accounting. Further, mainstreaming of proposals contained in the summary and elaboration of clear options where divergent views occur would help to move discussions forward. In this context, a revised version of the draft decision text submitted by Switzerland on 2 October 2011 is included in this submission.
- The table (following page) sets the above outlined views on mitigation in the context of the overall Swiss perspective on the pathway towards the future climate regime. The table presents possible objectives, steps and schedule for Durban and beyond till the conclusion of a comprehensive agreement with participation of all Parties.

| | MITIGATION PLEDGES - CLARIFICATION AMBITION AND ACCOUNTING | MITIGATION PLEDGES – FORM |
|-------------------------------------|--|--|
| STEP 1: COP16 (2010) | <p>Global long-term goal & anchoring of current pledges of Parties & recognition of the ambition gap:</p> <ul style="list-style-type: none"> • Recognition of 2-degrees-target • Pledges: mixed unilateral / conditional, unclear underlying assumptions • Recognition of existing ambition gap | <p>Decision for a Pledge-Review-System:</p> <ul style="list-style-type: none"> • Note taken of voluntary pledges • Work programme for guidelines for biennial (update) reports, IAR and ICA |
| STEP 2: COP17 (2011) | <p>Identification of current/potential ambition & clarification of pledges & set the scene for environmental integer accounting rules:</p> <ul style="list-style-type: none"> • Initial identification of existing ambition gap • Request to Parties to raise their pledges according to science, including those Parties who have not yet submitted any pledges to the UNFCCC • Process for elaboration of options and ways to increase the level of ambition • Agreement on a format and <i>key questions</i> for clarification of conditions and assumptions of current pledges <ul style="list-style-type: none"> ➤ Template / technical paper • Agreement on environmental integer accounting rules for future instrument(s) and thereby lay the foundation for higher ambition | <p>Operationalisation of Pledge-Review-System:</p> <ul style="list-style-type: none"> • Adoption of guidelines for Review system (biennial, IAR, ICA) • Reference to pledges in .INF document <p>Clarification of the outcome of further work on the legal form(s) of the new climate regime:</p> <ul style="list-style-type: none"> • Establishment of an ad hoc group mandated (Durban mandate) to elaborate (a) legally binding instrument(s) for consideration to the COP18/19, including all Parties respecting CBDR in their commitments • Agreement on continuation of the Kyoto Regime and the related commitments |
| STEP 3: COP18 (2012) | <p>Raise in level of ambition & clarification of global ambition and ways for its increase & agreement on a accounting framework:</p> <ul style="list-style-type: none"> • Raise the level of ambition • Identify any remaining ambition gap • Clarified pledges: unilateral vs. conditional, underlying assumptions • Agreement on a accounting framework for all Parties, respecting national circumstances and capabilities | <p>Decision on the form of the new climate regime:</p> <ul style="list-style-type: none"> • Stocktaking in the process of the ad hoc group on the Durban mandate and further guidance to the ad hoc group for its continued work • Continued commitments under the Kyoto Protocol |
| STEP 4: 2015 | <p>Raise in level of ambition based on review & operationalise the accounting framework:</p> <ul style="list-style-type: none"> • Strengthen the long-term goal based on the review • Raise the level of ambition accordingly • Adopt accounting rules under the Convention | <p>Operationalisation of the new climate regime</p> |

Specifics towards the co-facilitators' summary, issued 14 October @ 18:00

Para 5a:

Parties have introduced specific key questions which need to be clarified around current targets. These key questions should be included in the summary.

Key questions regarding pledges of developed country Parties include:

- land use, land-use change and forestry activities and harvested wood products;
- Consideration of bunker fuels;
- use of carbon credits from the market-based mechanisms;
- carry-over of surplus AAUs;
- GWP values and gases;
- assumptions in projections
- any conditions related to ambition of the pledge

Para 9:

Proposals how to take forward the discussions on matters relating to paragraphs 36-38 have been made not only in the lead up to Durban but include processes to be initiated in Durban and steps to be taken beyond.

Draft decision X/CP.17 – elements on mitigation (3.2.1.)*The Conference of the Parties*

Emphasizing the need for deep cuts in global greenhouse gas emissions and early and urgent undertakings to accelerate and enhance the implementation of the Convention by all Parties on the basis of equity and in accordance with their common but differentiated responsibilities and respective capabilities;

Acknowledging that the largest share of historical global emissions of greenhouse gases oriented in developed country and that, owing to this historical responsibility, developed country Parties must take the lead in combating climate change and the adverse effects thereof;

Pledges

Recalling the quantified economy-wide emission reduction targets committed to by Parties included in Annex I to the Convention as communicated by them and contained in the document FCCC/SB/2010/INF.1/REV.1.

Ambition

Recognizes that there is an ambition gap of [*identification of ambition gap*] between the aggregate reduction of anthropogenic emissions of carbon dioxide and other greenhouse gases not controlled by the Montreal Protocol by developed country Parties and the recommendations of the Fourth Assessment Report of the Intergovernmental Panel on Climate Change in view to limit global temperature increase below 2 degrees Celsius;

Urges developed country Parties to increase the ambition of their economy-wide emission reduction targets, with a view to reducing their aggregate anthropogenic emissions of carbon dioxide and other greenhouse gases not controlled by the Montreal Protocol to a level consistent with that recommended by the Fourth Assessment Report of the Intergovernmental Panel on Climate Change;

Requests the secretariat to update the document FCCC/SB/2010/INF.1/REV.1 on the basis of Parties' submissions;

Decides to launch work on options and ways to increase the level of ambition of Parties and the aggregate global effort. Thereby, options and ways to increase the level of ambition in developing country Parties should be accompanied, where relevant, by specifications on corresponding support needed for implementation of enhanced actions;

Clarification of pledges

Urges developed country Parties to clarify their targets in relation to land use, land-use change and forestry activities and harvested wood products, consideration of bunker fuels, use of carbon credits from the market-based mechanisms, carry-over of surplus AAUs, GWP values, gases, assumptions in projections and conditions related to the ambition of the pledge, and submit the information in the format of the annexed template [annex X] to the secretariat for compilation into a technical paper by XXX or as soon as possible;

Acknowledges the work undertaken in the workshops pursuant to paragraph 38 of 1/CP.16;

Accounting

Recognizes that a common accounting rules are key in ensuring environmental integrity and allowing transparency and comparability of mitigation efforts;

Decides to launch a work programme to elaborate an accounting framework under the Convention, respecting the different national circumstances and capabilities;

*[MRV]**[LCDS]*